

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590
February 26, 2021

# VIA ELECTRONIC MAIL DELIVERY RECEIPT REQUESTED

Mr. Jonas M. McCluskey President Elm Plating Company 1319 South Elm Avenue Jackson, MI 49203 jonas@elmplating.com

Re: Consent Agreement and Final Order

Company Name: Elm Plating Company EPA Identification No.: MIK105021784

Docket No: RCRA-05-2021-0014

Dear Mr. McCluskey:

Attached, please find a signed, fully executed Consent Agreement and Final Order (CAFO) in resolution of the above case. The CAFO was filed on February 26, 2021, with the Regional Hearing Clerk (RHC).

Please pay the civil penalty in the amount of \$11,472 in the manner prescribed in paragraphs 36-37 of the CAFO, and reference all checks with the docket number RCRA-05-2021-0014 . Your payment is due within 30 calendar days of the effective date of the CAFO. Thank you for your cooperation in resolving this matter.

If you have any questions or concerns regarding this matter, please contact Leah Werner, of my staff, at werner.leah@epa.gov or 312-886-0552.

Sincerely,

Morris, Julie Date: 2021.02.25

Julie Morris, Chief RCRA Compliance Section 2

Attachments

cc: Alexandra Clark, EGLE, <u>clarka37@michigan.gov</u>

Lonnie Lee, EGLE, leel@michigan.gov

Elizabeth Browne, EGLE, brownee@michigan.gov

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

In the Matter of:	)	<b>Docket No.</b> RCRA-05-2021-0014
Elm Plating Company	)	<b>Consent Agreement and Final Order</b>
Jackson, Michigan	)	Under Section 3008(a) of the Resource
	)	Conservation and Recovery Act,
U.S. EPA ID No.: MIK105021784	)	42 U.S.C. § 6928(a)
Respondent.	)	

#### **Consent Agreement and Final Order**

### **Preliminary Statement**

- 1. This is an administrative action commenced and concluded under Section 3008(a) of the Solid Waste Disposal Act, as amended, also known as the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6928(a), and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.
- 2. The Complainant is the Director of the Enforcement and Compliance Assurance Division, United States Environmental Protection Agency (U.S. EPA), Region 5.
- 3. Respondent is Elm Plating Company, a company doing business in the State of Michigan.
- 4. U.S. EPA provided notice of this action to the State of Michigan pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).
- 5. Where the parties agree to settle one or more causes of action before the filing of a complaint, the administrative action may be commenced and concluded simultaneously by the

issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

6. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

# Jurisdiction and Waiver of Right to Hearing

- 7. Jurisdiction for this action is conferred upon U.S. EPA by Sections 3006 and 3008 of RCRA, 42 U.S.C. §§ 6926 and 6928.
- 8. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.
- 9. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

### **Statutory and Regulatory Background**

- 10. Pursuant to Sections 3002-3005 of RCRA, 42 U.S.C. §§ 6922-6925, U.S. EPA promulgated regulations codified at 40 C.F.R. Parts 260 through 279, governing generators and transporters of hazardous waste and facilities that treat, store, and dispose of hazardous waste.
- 11. Pursuant to Section 3006 of RCRA, 42 U.S.C. § 6926, U.S. EPA may authorize a state to administer the RCRA hazardous waste program in lieu of the federal program when the Administrator finds that the state program meets certain conditions.
- 12. Any violation of regulations promulgated pursuant to Subtitle C or any state provision authorized pursuant to Section 3006 of RCRA constitutes a violation of RCRA, subject to the assessment of civil penalties and issuance of compliance orders as provided in Section 3008 of RCRA, 42 U.S.C. § 6928.
- 13. Pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), the Administrator of U.S. EPA granted the State of Michigan final authorization to administer a state hazardous waste

program in lieu of the federal government's base RCRA program effective October 30, 1986. 51 Fed Reg. 36804 (October 16, 1986).

- 14. On June 6, 2019, pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), U.S. EPA authorized revisions to the State of Michigan's hazardous waste management program. 84 Fed. Reg. 26359 (June 6, 2019). On August 3, 2020, the State of Michigan promulgated revised and renumbered hazardous waste management program regulations. Because U.S. EPA has not yet authorized the State's revised regulations, the regulations U.S. EPA authorized on June 6, 2019, remain in effect.
- 15. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), U.S. EPA may issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a specified period, or both.

#### **Factual Allegations**

- 16. Respondent was and is a "person" as defined by Mich. Admin. Code r. 299.9106(i), and Section 1004(15) of RCRA, 42 U.S.C. § 6903(15).
- 17. Respondent is an "owner" or "operator," as those terms are defined under Mich. Admin. Code r. 299.9106(f) and (g) of a facility located at 2395 East High Street, Jackson, Michigan 49203 ("Facility").
- 18. At all times relevant to this Complaint, Respondent's Facility consisted of land and structures, other appurtenances, and improvements on the land, used for treating, storing, or disposing of hazardous waste.
- Respondent's Facility is a "facility," as that term is defined under Mich. Admin.
   Code r. 299.9103(s).
  - 20. Respondent's actions and processes at the facility cause the production of

"hazardous waste," as that term is defined under Mich. Admin. Code r. 299.9104(f) and 299.9203.

- 21. Respondent is a "generator" of hazardous waste, as that term is defined under Mich. Admin. Code r. 299.9104(a).
- 22. In at least the year 2017, Respondent generated 1000 kilograms or greater of hazardous waste in some calendar months (qualifying it as a "Large Quantity Generator"), which it shipped off-site to a treatment, storage or disposal facility within the United States.
- 23. On February 4, 2021, U.S. EPA sent to Respondent a Notice of Potential RCRA Violations and Opportunity for Settlement.
- 24. The Notice letter identified potential RCRA violations, and an option and timeline for resolution of the matter through a streamlined settlement process.
- 25. The goal of the streamlined settlement process is to quickly and efficiently assess and resolve the matter, bring the facility into compliance, and enter into an agreed upon CAFO.
- 26. Thereafter, Respondent engaged with U.S. EPA to expeditiously assess the matter agree to the entry of this CAFO.

#### **Alleged Violations**

## **Count I: Biennial Reporting**

- 27. Complainant incorporates paragraphs 1 through 26 of this CAFO as though set forth in this paragraph.
- 28. Pursuant to Mich. Admin. Code r. 299.9308(1), a generator of more than 1,000 kilograms of hazardous waste must provide to the director or the director's designee the data necessary for the department to prepare and submit Michigan's hazardous waste report as required. A Biennial Report is due by March 1 of each even-numbered year following the odd-

numbered reporting year.

29. In 2018, Respondent did not prepare and submit a biennial report to the Michigan Department of Environment, Great Lakes, and Energy by March 1 for the preceding calendar year, in violation of Mich. Admin. Code r. 299.9308(1).

## Compliance Order

- 30. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Respondent is hereby ordered to comply with the following requirements as expeditiously as possible and no later than 60 days from the effective date of this CAFO.
- 31. Respondent shall file with the Michigan Department of Environment, Great Lakes, and Energy a Biennial Hazardous Waste Report covering the year 2017.
- 32. Respondent shall submit the following certification to U.S. EPA that is has complied with the requirements in paragraphs 30-31, above:

I certify under the penalty of law that based on my review of all relevant information and documents, and inquiring of those individuals immediately responsible for providing all relevant information and documents, Elm Plating Company is in compliance with the requirements of this Compliance Order. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.

Date 2/23/2021 Signature and Title

- 33. If unable to certify compliance in paragraph 32, Respondent shall submit notification explaining why it is unable to comply, the actions it is taking to comply, and a proposed date that it will comply.
- 34. Respondent shall submit all certifications and notifications required under the Compliance Order to:

Leah Werner
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
werner.leah@epa.gov

and

Land Enforcement and Compliance Assurance Branch Enforcement and Compliance Assurance Division U.S. EPA, Region 5 R5lecab@epa.gov

#### **Civil Penalty Order**

- 35. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Complainant determined that an appropriate civil penalty to settle this action is \$11,472. In determining the penalty amount, Complainant took into account the above Factual Allegations, the seriousness of the violations, any good faith efforts to comply with the applicable requirements, and other factors as justice may require. Complainant also considered U.S. EPA's RCRA Civil Penalty Policy, dated June 23, 2003.
- 36. Within 30 days after the effective date of this CAFO, Respondent must pay a \$11,472 civil penalty for the RCRA violations by:

For checks sent by regular U.S. Postal Service mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. EPA
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000

The check must state Respondent's name and the docket number of this CAFO.

For checks sent by express mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. Bank Government Lockbox 979077 U.S. EPA Fines and Penalties 1005 Convention Plaza Mail Station SL-MO-C2-GL St. Louis, Missouri 63101

The check must state Respondent's name and the docket number of this CAFO.

For electronic funds transfer, sending funds electronically, payable to "Treasurer,

United States of America," and to:

Federal Reserve Bank of New York
ABA No. 021030004
Account No. 68010727
33 Liberty Street
New York, New York 10045
Field Tag 4200 of the Fedwire message should read:
"D 68010727 Environmental Protection Agency"

In the comment or description field of the electronic funds transfer, state Respondent's name and the docket number of this CAFO.

37. Respondent must send a notice of payment that states Respondent's name and the case docket number to EPA at the following addresses when it pays the penalty:

Regional Hearing Clerk (E-19J) U.S. EPA, Region 5 77 West Jackson Boulevard Chicago, Illinois 60604 whitehead.ladawn@epa.gov

Leah Werner Enforcement and Compliance Assurance Division U.S. EPA, Region 5 werner.leah@epa.gov

Eaton Weiler
Office of Regional Counsel
U.S. EPA, Region 5
weiler.eaton@epa.gov

Land Enforcement and Compliance Assurance Branch Enforcement and Compliance Assurance Division U.S. EPA, Region 5
R5lecab@epa.gov

- 38. This civil penalty is not deductible for federal tax purposes.
- 39. If Respondent does not timely pay the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty with interest, handling charges, nonpayment penalties, and the United States enforcement expenses for the collection action. The validity, amount, and appropriateness of the civil penalty are not reviewable in a collection action.
- 40. Pursuant to 31 C.F.R. § 901.9, Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any amount overdue from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1). Respondent must pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. In addition, Respondent must pay a 6 percent per year penalty on any principal amount 90 days past due.

#### **General Provisions**

41. Respondent certifies that it is complying fully with the statutory and regulatory

provisions alleged violated in this CAFO.

- 42. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: <a href="weiler.eaton@epa.gov">weiler.eaton@epa.gov</a> (for Complainant), and <a href="jonas@elmplating.com">jonas@elmplating.com</a> (for Respondent).
- 43. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the CAFO.
- 44. This CAFO does not affect the right of U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.
- 45. Payment of the civil penalty does not affect Respondent's continuing obligation to comply with RCRA and other applicable federal, state, local laws or permits.
- 46. This CAFO is a "final order" for purposes of 40 C.F.R. § 22.31, U.S. EPA's RCRA Civil Penalty Policy, and U.S. EPA's Hazardous Waste Civil Enforcement Response Policy (December 2003).
  - 47. The terms of this CAFO bind Respondent, its successors, and assigns.
- 48. Each person signing this agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.
  - 49. Each party agrees to bear its own costs and attorney's fees in this action.
  - 50. This CAFO constitutes the entire agreement between the parties.

# Elm Plating Company, Respondent

2/23/2021 Date	Jonas M. McCluskey President Elm Plating Company	
United States Environmental Protec	tion Agency, Complainant	

MICHAEL
HARRIS
Date: 2021.02.25
12:30:32 -06'00'

Date

Michael D. Harris
Division Director
Enforcement and Compliance Assurance
Division

In the Matter of: Elm Plating Company Docket No. RCRA-05-2021-0014

# **Final Order**

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

	ANN COYLE Digitally signed by ANN COYLE Date: 2021.02.25 16:13:28 -06'00'
Date	Ann L. Coyle

Ann L. Coyle Regional Judicial Officer United States Environmental Protection Agency Region 5 In the matter of: Elm Plating Company Docket Number: RCRA-05-2021-0014

# **CERTIFICATE OF SERVICE**

I certify that I served a true a	and correct copy of	f the foregoing Consent Agreement and Final
Order, which was filed on _	February 26, 2021	, this day in the following manner to the
addressees:		

Copy by email to Respondent's Representative: Jonas M. McCluskey

President

Elm Plating Company jonas@elmplating.com

Copy by email to Attorney for Complainant: Eaton Weiler

weiler.eaton@epa.gov

Copy by email to Regional Judicial Officer: Ann Coyle

coyle.ann@epa.gov

LaDawn Whitehead Regional Hearing Clerk U.S. Environmental Protection Agency Region 5